

Message Text

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ACTION SS-15

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FM AMEMBASSY TOKYO

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C O N F I D E N T I A L TOKYO 15758

STADIS////////////////////////////////////

FOR MAW FROM CLINGAN

EO 11652: GDS

TAGS: PLOS EFIS JA

SUBJ: PRIVATE LOS FISHERIES DISCUSSIONS WITH JAPANESE

1. AT JAPANESE FONOFF REQUEST, CLINGAN MET PRIVATELY 3 DEC WITH OGISO AND FUKADA. AFTER REITERATING JAPANESE DIFFICULTY IN REACHING AGREEMENT ON SALMON WITH US PRIOR TO THEIR SOVIET TALKS, OGISO STATED THAT REAL PROBLEM WAS INTERPRETATION AND RELATIONSHIP OF PARA 2(B) AND 2(C) OF US PROPOSAL, I.E., WHETHER OBLIGATION TO COOPERATE CONCERNING TRADITIONAL FISHERIES FOR SALMON WOULD APPLY EVEN IF THE HOST STATE COULD FULLY UTILIZE THE STOCK. WAS ASSURED THIS WAS IN FACT US INTENT. OGISO STATED THAT IF JAPANESE COULD AGREE WITH SALMON APPROACH THE JAPANESE GOVERNMENT WOULD DESIRE A CONFIDENTIAL LETTER OF INTERPRETATION ALONG THESE LINES TO ACCOMPANY ANY AGREEMENT. CLINGAN INDICATED THIS MIGHT BE POSSIBLE IF REST OF AGREEMENT WERE SATISFACTORY.

2. OGISO ASKED THAT JAPANESE BE PROVIDED WITH SPECIFIC EXAMPLES OF HOW US WOULD APPLY ALLOCATION SYSTEM UNDER PARA 2. CLINGAN STATED HE WOULD ATTEMPT TO PROVIDE SUCH FIGURES.

3. IN EXPLORING TERMS OF POSSIBLE AGREEMENT, OGISO INQUIRED AS TO WHETHER A US-JAPANESE AGREEMENT MIGHT BE USEFUL IN FIGHTING PASSAGE OF S. 1988. IN THIS REGARD HE EXPRESSED CONCERN LEST ANY AGREEMENT
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BECOME PUBLIC KNOWLEDGE, PARTICULARLY IN VIEW OF THEIR SOVIET

PROBLEM. OGISO SEEMED VERY WORRIED ON THIS POINT, YET ANXIOUS THAT ANY COOPERATION ON THEIR PART HAVE SIDE BENEFIT OF HEADING OFF 200 MILE BILL.

4. OGISO ASKED IF US WOULD EXPECT JAPAN TO CO-SPONSOR DRAFT SALMON ARTICLES IN THE LOS CONFERENCE. WHEN INFORMED THAT THIS WOULD NOT BE NECESSARY SO LONG AS THEY INDICATED ACCEPTANCE OF ULTIMATE PRODUCT AND DROPPED THEIR OPPOSITION TO INCLUSION OF A SALMON ARTICLE IN THE TREATY, HE STATED THIS WAS A QUOTE GREAT RELIEF END QUOTE TO HIS GOVERNMENT AND INCREASED CHANCES FOR ULTIMATE AGREEMENT.

5. TURNING TO SUBSTANCE OF ARTICLES, OGISO STATED US SUGGESTION FOR MODIFICATION OF ARTICLE I WAS SATISFACTORY IN HIS OPINION AND SOLVED JAPAN'S POLITICAL PROBLEM. SPECIFICALLY REFERRING TO LANGUAGE INFORMALLY DISCUSSED AT PREVIOUS MEETING, BASED ON US ECONOMIC ZONE ARTICLES (QUOTE SUBJECT TO THE PROVISIONS OF THIS ARTICLE, THE STATE OF ORIGIN SHALL HAVE EXCLUSIVE RIGHTS FOR THE PURPOSE OF REGULATING ANADROMOUS SPECIES THROUGHOUT THEIR MIGRATORY RANGE UNQUOTE) HE STATED HE MIGHT "HAVE SOME TROUBLE" WITH HIS LEGAL ADVISORS BUT THOUGHT HE COULD CONVINCE THEM TO ACCEPT IT.

6. IT APPEARS GOJ MIGHT BE RECONSIDERING ITS POSITION VIS-A-VIS DESIRABILITY OF CONCLUDING A SALMON AGREEMENT WITH US AT THIS TIME, ALTHOUGH THERE IS ALWAYS POSSIBILITY OF A PURPOSEFUL STALL UNTIL BILATERAL NEGOTIATIONS ON GROUND FISH AND CRABS ARE CONCLUDED. OGISO VERY FRANK IN HIS PERSONAL ACCEPTANCE OF US PROPOSAL FOR AN AGREEMENT SPECIFYING US INTERPRETIVE STATEMENT ON FULL UTILIZATION IN RETURN FOR AGREEMENT ON SALMON. OGISO STATED JAPANESE FISHMIN OFFICIALS MEETING TONIGHT WITH JAPANESE FISHING INDUSTRY REPS TO DISCUSS US-SOVIET-JAPANESE OVERALL FISHERIES PROBLEMS, INCLUDING SALMON. HE ASKED FOR ANOTHER PRIVATE MEETING WITH CLINGAN, INCLUDING UCHIMURA (DIRECTOR OF FISH AGENCY) 4 DEC AND INDICATED INTENTION TO CONTINUE WITH FURTHER SESSIONS TO DISCUSS ISSUE. AT MEETING CLINGAN WILL EMPHASIZE THAT JAPAN MUST BOTH AGREE TO ACCEPT ARTICLE AND URGE SUPPORTERS OF JAPANESE POSITION ALSO TO ACCEPT ARTICLE.

7. ACTION REQUESTED : FOR OES/OFA - USDEL WORKING UP PAPER FOR PRESENTATION TO GOJ ON ALLOCATION FORMULA. INTEND USE
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AVAILABLE STATISTICS AND PROVIDE EXAMPLES OF HOW FORMULA FOR BAD-YEAR REDUCTION MIGHT WORK. DISCUSSION OF UPPER LIMIT OF CATCH WILL BE AVOIDED IF POSSIBLE, ALTHOUGH IF QUESTIONED WILL INDICATE SOME FLEXIBILITY. REQUEST CONTACT MCKERNAN, ALVERSON AND STORER AND DISCUSS ISSUE WITH THEM, PASSING ANY SUGGESTIONS TO USDEL ASAP, BUT NLT 5 DECEMBER.
HODGSON

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